

Message Text

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C O R R E C T E D C O P Y (SUB-PARA 1.D. GARBLED)

USADB

PASS TREASURY FOR BRADFORD

E.O. 11652: N/A
TAGS: EAID, EFIN, SHUM
SUBJECT: ADVANCE INFORMATION ON ADB PROJECTS (FOR HUMAN RIGHTS
CONSIDERATION)

REF: MANILA 4192

IN ORDER TO PROVIDE WASHINGTON AS MUCH TIME AS POSSIBLE TO
CONSIDER HUMAN RIGHTS ASPECTS OF ADB PROJECTS, WE ARE SUB-
MITTING FOLLOWING INFORMATION ON FOUR PROJECTS TENTATIVELY
SCHEDULED FOR CONSIDERATION BY BOARD OF DIRECTORS IN MAY/JUNE:

1. PAPUA NEW GUINEA DEVELOPMENT BANK (PNGDB) II (MAY):

A. PNGDB IS A WHOLLY GOVERNMENT-OWNED DFI ESTABLISHED IN 1967
TO PROVIDE TERM LOANS AND RELATED ASSISTANCE TO DEVELOPMENT
PROJECTS IN THE AGRICULTURE, INDUSTRY AND SMALL BUSINESS
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SECTORS IN PAPUA NEW GUINEA (PNG). IT HAS A PAID-IN CAPITAL
OF \$35.9 MILLION AND IS THE ONLY DFI IN PNG. PNGDB'S TOTAL
ASSISTANCE HAS EXPANDED STEADILY FROM \$13.9 MILLION IN 1974/75
TO \$16.3 MILLION IN 1976/77. ITS LOAN PORTFOLIO OF \$34.5
MILLION IS COMPOSED OF OVER 8,000 LOANS OF WHICH 35 PERCENT
IS ACCOUNTED FOR BY LOANS TO THE SMALL BUSINESS SECTOR, 32
PERCENT TO THE INDUSTRIAL SECTOR AND 30 PERCENT TO THE AGRI-

CULTURE SECTOR. IN ADDITION TO THE CAPITAL RECEIVED FROM THE GOVERNMENT, PNGDB HAS OBTAINED THREE CREDITS FROM IDA (TOTAL \$7.4 MILLION), ONE LOAN FROM IBRD (4.0 MILLION), ALL FOR SPECIFIC AGRICULTURAL DEVELOPMENT PROJECTS AND ONE LOAN FROM ADB (4.5 MILLION).

B. TO MEET PART OF PNGDB'S FOREIGN CURRENCY RESOURCE REQUIREMENTS BETWEEN 1978-81 THE GOVERNMENT HAS REQUESTED THE BANK TO CONSIDER A LOAN OF \$7.0 MILLION FROM SPECIAL FUNDS RESOURCES WHICH WILL BE ONLENT BY THE GOVERNMENT TO PNGDB FOR MAKING LOANS TO MEET THE FOREIGN CURRENCY REQUIREMENTS OF SPECIFIC DEVELOPMENT PROJECTS IN PNG. THE PROPOSED LOAN THROUGH ITS VARIOUS TERMS AND CONDITION WOULD ALSO HELP IN INSTITUTION BUILDING.

C. THE BENEFICIARIES OF THE PROPOSED LOAN ARE EXPECTED TO BE SMALL-SCALE INDUSTRIES, SMALL BUSINESSES AND SMALLHOLDER AGRICULTURAL AND LIVESTOCK DEVELOPMENT PROJECTS INCLUDING FISHING. THE TENTATIVE DISTRIBUTION OF THE PROPOSED LOAN WOULD BE: (I) MANUFACTURING INDUSTRY INCLUDING SMALL-SCALE INDUSTRIES: 30 PERCENT, (II) SERVICE INDUSTRY INCLUDING TRANSPORTATION: 30 PERCENT, (III) SMALLHOLDER AGRICULTURAL DEVELOPMENT PROJECTS INCLUDING GROUP-/VILLAGE PROJECTS: 30 PERCENT AND (IV) SMALL BUSINESSES: 10 PERCENT. THE MAXIMUM LIMIT FOR AN AN INDIVIDUAL SUBLOAN WOULD BE \$500,000 BUT IN KEEPING WITH PNGDB'S PAST LENDING PATTERN IT IS EXPECTED THAT LIMITED OFFICIAL USE

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AT LEAST 60 PERCENT OF THE LOAN WOULD BE UTILIZED FOR INDIVIDUAL SUBLOANS NOT EXCEEDING \$100,000.

D. SINCE A MAJOR SHARE OF THE LOAN IS EXPECTED TO GO TO SMALL BUSINESS AND AGRICULTURE DEVELOPMENT PROJECTS, ETC., IT IS EXPECTED THAT THERE WOULD BE VERY CONSIDERABLE EMPLOYMENT CREATION. ON THE BASIS OF AVAILABLE DATA, IT IS EXPECTED THAT ABOUT 2,700 ADDITIONAL JOBS WILL BE CREATED UNDER THE PROPOSED BANK LOAN AT AN AVERAGE COST PER JOB OF \$2,590.

E. IN LINE WITH GOVERNMENT POLICY AND OPERATIONAL PROSPECTS, PNGDB HAS CONSISTENTLY ENDEAVOURED TO AHIEVE AN EVEN DISTRIBUTION OF LOAN APPROVALS THROUGHOUT THE COUNTRY. AS SUCH, IT IS EXPECTED THAT THE RELATIVELY VERY LIMITED URBAN AREAS OF PNG WILL ACCOUNT FOR ONLY A SMALL SHARE OF THE BANK LOAN. AS A MAJOR PART OF THE PROPOSED LOAN IS EXPECTED TO BE UTILIZED IN THE LEAST DEVELOPED PARTS OF THE COUNTRY, THE UTILIZATION OF THIS LOAN IS EXPECTED TO INCREASE RURAL EMPLOYMENT, REDUCE SEASONAL UNEMPLOYMENT OR UNDEREMPLOYMENT AND CONTRIBUTE TO BALANCED REGIONAL DEVELOPMENT.

2. MONASAVU TRANSMISSION PROJECT, FIJI (JUNE):

A. THE PROJECT WILL CONSIST OF THE CONSTRUCTION OF A 143 KM. LONG, 132 KV TRANSMISSION LINE ON THE ISLAND OF VITI LEVU, WITH ASSOCIATED SUBSTATIONS, SYSTEMS CONTROL AND COMMUNICATIONS EQUIPMENT. THE TRANSMISSION LINE WILL INTER-CONNECT THE LOAD CENTERS OF THE WEST WITH SUVA CITY (THE CAPITAL) AND THE EASTERN LOAD CENTERS OF VITI LEVU VIA THE PROPOSED MONASAVU HYDROPOWER STATION, WHICH WILL BE CONSTRUCTED ON THE NANDRAU PLATEAU WITH IBRD ASSISTANCE. THE EXECUTING AGENCY WILL BE THE FIJI ELECTRICITY AUTHORITY (FEA) AND THE PROJECT IS EXPECTED TO BE COMMISSIONED IN AUGUST 1980.

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B ESTIMATED COST OF THE PROJECT IS US\$25.5 MILLION EQUIVALENT WITH A FOREIGN EXCHANGE COMPONENT OF US\$19.8 MILLION. THE BANK IS PRESENTLY CONSIDERING A LOAN OF US\$17.0 MILLION, WHICH WILL FINANCE THE MAJOR PART OF THE FOREIGN EXCHANGE COST OF THE PROJECT (\$16.2 MILLION), TOGETHER WITH A STUDY OF FEA'S TARIFFS (US\$0.3 MILLION) AND WILL ALSO PROVIDE US\$0.5 MILLION FOR FOREIGN EXPERTS' SERVICES WITH REGARD TO TRAINING FEA STAFF IN FEA'S EXISTING TRAINING SCHOOL.

C. THE PROJECT IS A VITAL COMPONENT IN THE FIRST STAGE OF FIJI'S HYDROPOWER DEVELOPMENT PROGRAM, AND WILL LEAD TO THE GENERATION AND UTILIZATION OF RELATIVELY CHEAP AND DEPENDABLE HYDROPOWER, AND THEREBY REDUCING FIJI'S DEPENDENCE ON COSTLY IMPORTED FUEL OIL FOR POWER GENERATION. IT IS EXPECTED THAT

FOREIGN EXCHANGE EQUIVALENT TO ABOUT US\$7.0 MILLION WILL BE CONSERVED ANNUALLY BY REDUCED FUEL OIL IMPORTS.

D. THE PROVISION OF MORE RELIABLE AND CHEAPER HYDROPOWER MADE AVAILABLE THROUGHOUT THE TRANSMISSION PROJECT WILL ENHANCE LIMITED OFFICIAL USE

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INDUSTRIAL AND COMMERCIAL DEVELOPMENT AND STABILIZE ELECTRICITY TARIFFS.

E. THE INDIRECT BENEFITS OF THE PROJECT CANNOT BE ACCURATELY QUANTIFIED; HOWEVER, THEY ARE EXPECTED TO BE WIDE RANGING AND SUBSTANTIAL, BENEFITING ALL CONSUMERS OF POWER AND THE FIJIAN ECONOMY AS A WHOLE. THE CONSTRUCTION OF THE OVERALL PROJECT, INCLUDING THE HYDROPOWER COMPONENT WILL PROVIDE CONSIDERABLE EMPLOYMENT OPPORTUNITIES, AND WILL IMPART NEW SKILLS AND TECHNIQUES TO THE PERSONNEL INVOLVED IN THE PROJECT.

3. INDONESIA POWER IV (JUNE);

A. THE PROJECT ESSENTIALLY PROVIDES FOR REHABILITATION AND EXPANSION OF THE DISTRIBUTION NETWORK IN FOUR DISTRICTS IN WEST JAVA, NAMELY PURWAKARTA, CIANJUR, SUKABUMI AND BANTEN. IT WOULD ALSO PROVIDE SERVICE CONNECTION TO ABOUT 54,000 NEW CONSUMERS IN THE ABOVE FOUR DISTRICTS. THE PROJECT IS ESTIMATED TO COST \$45.43 MILLION EQUIVALENT WITH A FOREIGN EXCHANGE COMPONENT OF \$31.85 MILLION TO BE FINANCED BY THE PROPOSED BANK LOAN. THE TOTAL CONSTRUCTION PERIOD IS ESTIMATED AS FOUR YEARS.

B. THE PROPOSED PROJECT FORMS AN INTEGRAL PART OF THE POWER DEVELOPMENT PROGRAM FOR WEST JAVA. AGRICULTURE, FISHERIES, INDUSTRIES AND MINING PROVIDE THE MAIN ECONOMIC BASE IN THE ABOVE FOUR DISTRICTS WHICH THE PROJECT WILL SERVE. PRESENTLY ONLY ABOUT 7.8 MILLION IN THESE FOUR DISTRICTS, ARE SUPPLIED WITH ELECTRICITY. THE EXISTING SUPPLY IS INSUFFICIENT AND UNRELIABLE BECAUSE OF LACK OF ADEQUATE DISTRIBUTION FACILITIES. THE PROJECT IS THEREFORE URGENTLY NEEDED TO PROVIDE AN IMPROVED, MORE RELIABLE POWER SUPPLY AND FOSTER ECONOMIC GROWTH IN THE AREA. BY IMPROVING AND EXPANDING THE DISTRIBUTION LIMITED OFFICIAL USE

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NETWORK, THE PROJECT WOULD NOT ONLY PROVIDE RELIABLE POWER SUPPLY TO AN ADDITIONAL FIVE PERCENT OF THE POPULATION BUT ALSO GENERATE ADDITIONAL EMPLOYMENT OPPORTUNITIES AND INCOMES FOR LOW-INCOME FAMILIES.

4. MANILA WATER SUPPLY PROJECT, STAGE II (JUNE):

A. THIS PROJECT IS PART OF A COMPREHENSIVE PROGRAM FOR THE EXPANSION OF WATER SUPPLY FACILITIES FOR METROPOLITAN MANILA. IN 1974 THE BANK APPROVED A LOAN OF \$51.3 MILLION (LOAN NO. 190-PHI) FOR THE FOREIGN EXCHANGE COST OF THE DETAILED DESIGN OF THE PROGRAM AND THE CONSTRUCTION OF THE MAJOR SUPPLY WORKS AND ROUGHLY HALF OF THE TREATMENT AND DISTRIBUTION FACILITIES. DURING DETAILED DESIGN, SIGNIFICANT DESIGN MODIFICATIONS AND GREATER THAN ANTICIPATED PRICE ESCALATION HAS CONSIDERABLY INCREASED THE ESTIMATED PROGRAM COST. THE IBRD AND THE BANK ARE NOW CONSIDERING LOANS WHICH TOGETHER WILL MEET THE ESTIMATED FOREIGN EXCHANGE COST OF THE REVISED PROGRAM.

B. THE REVISED PROGRAM IS INTENDED TO MEET THE WATER REQUIREMENTS UP TO 1985 OF THE METROPOLITAN MANILA AREA BY INCREASING THE SUPPLY SOURCE CAPACITY FROM 1,310 MILLION MEGALITERS PER DAY (MLD) TO 2,500 MLD AND THE PROVISION OF FACILITIES REQUIRED TO TREAT AND DISTRIBUTE THE WATER CONSISTING OF AQUEDUCTS, SERVICE RESERVOIRS, PUMPING STATIONS, PIPELINES, SERVICE CONNECTIONS, METERS AND STANDPIPES.

C. OF THE TOTAL ESTIMATED 1985 POPULATION IN THE METROPOLITAN WATERWORKS AND SEWERAGE SYSTEM (MWSS) SERVICE AREA (8.4 MILLION), 6.6 MILLION (79 PERCENT) WILL DIRECTLY BENEFIT FROM THE IMPLEMENTATION OF THE REVISED PROGRAM. AT PRESENT, A MINIMUM OF ABOUT 1.2 MILLION PEOPLE (21 PERCENT OF THE TOTAL POPULATION OF 5.8 MILLION IN THE MWSS SERVICE AREA) DO NOT HAVE AN ADEQUATE OR SAFE WATER SUPPLY. WITHOUT THE IMPLEMENTATION OF THE REVISED PROGRAM, THIS WOULD INCREASE LIMITED OFFICIAL USE

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TO ABOUT 3.5 MILLION PEOPLE (42 PERCENT OF THE TOTAL POPULATION

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OF 8.4 MILLION) BY 1985. IMPLEMENTATION OF THE REVISED PROGRAM WILL ACCORDINGLY PROVIDE AN ADEQUATE AND SAFE WATER SUPPLY TO 3.5 MILLION PEOPLE WHO COULD NOT OTHERWISE BE SERVED. FOR THE REMAINING 1985 POPULATION SERVED BY MWSS (3.1 MILLION PERSONS OR 37 PERCENT OF THE TOTAL POPULATION IN THE SERVICE AREA), IMPLEMENTATION OF THE REVISED PROGRAM WILL SUBSTANTIALLY IMPROVE THE RELIABILITY AND AMOUNTS OF WATER SUPPLY. THIS WILL BE PARTICULARLY THE CASE FOR THE PERSONS WITH DIRECT HOUSEHOLD CONNECTIONS WHO ARE PROJECTED TO INCREASE FROM 2.0 MILLION IN 1977 TO 5.0 MILLION IN 1985.

D. IT SHOULD BE NOTED THAT ABOUT 1.8 MILLION PEOPLE WILL CONTINUE TO BE SERVED BY PRIVATE WATER SUPPLY SYSTEMS (MAINLY SUBDIVISIONS AND SMALL MUNICIPAL SYSTEMS IN OUTLYING AREAS) IN 1985.

E. TAKING INTO ACCOUNT THE DIFFERENT PATTERNS OF CONSUMPTION OF PERSONS WHO BORROW OR BUY WATER FROM NEIGHBORS ON A REGULAR BASIS, AND PERSONS WHO UTILIZE STANDPIPES, THE WEIGHTED LIMITED OFFICIAL USE

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AVERAGE DOMESTIC CONSUMPTION OF THE POPULATION SERVED BY MWSS IS PROJECTED TO INCREASE FROM 103 LITERS PER CAPITA PER DAY (LPCD) IN 1977 TO 154 LPCD IN 1985.

F. RELIABLE DETAILED DATA ON INCOME LEVELS AND THE NUMBER OF THE URBAN POOR ARE NOT AVAILABLE. THE AVAILABLE ESTIMATES OF THE LOW-INCOME POPULATION IN THE MWSS SERVICE AREA RANGE FROM 34060 PERCENT, DEPENDING UPON THE DEFINITIONS AND ASSUMPTIONS EMPLOYED. USING THE LOWER FIGURE, THE URBAN POOR WOULD NUMBER ABOUT 1.9 MILLION AT THE PRESENT TIME. OF THIS NUMBER, ABOUT 1.0 MILLION ARE CONCENTRATED IN 380 BLIGHTED AREAS THAT ARE TO BE UPGRADED UNDER THE GOVERNMENT ZONAL IMPROVEMENT PROGRAM (ZIP) AND 250,000 ARE LOCATED IN THE TONDO FORESHORE AND DAGAT-DAGATAN DEVELOPMENT AREAS. THE REMAINDER

APPEARS TO BE SCATTERED IN SMALL POCKETS THROUGHOUT THE URBAN AREA.

G. FOR THE ZIP AND DEVELOPMENT AREAS, SPECIAL PROVISION HAS BEEN MADE TO ENSURE THAT THE PROPOSED DISTRIBUTION SYSTEM WILL REACH AS MANY HOUSEHOLDS AS POSSIBLE. SPECIAL MEASURES HAVE ALSO BEEN ADOPTED TO ENSURE THAT LOW-INCOME FAMILIES WILL BE ABLE TO AFFORD WATER CONNECTIONS; THESE INCLUDE: (A) SUB-CONNECTIONS WILL BE PERMITTED TO SPREAD THE MONTHLY SERVICE CHARGE ACROSS TWO HOUSEHOLDS; (B) THE COST OF PROVIDING NEW SERVICE CONNECTION (INCLUDING METERS) WILL NOT BE DIRECTLY RECOVERED FROM NEW CONSUMERS BUT WILL BE ABSORBED WITHIN THE MWSS'S GENERAL TARIFFS; (C) MWSS'S PROPOSED NEW TARIFFS WHICH WILL BECOME EFFECTIVE IN MID 1978 WILL NOT INCREASE THE CHARGES FOR THE FIRST 15 CU. M. (WHICH WILL MEET THE BASIC WATER NEEDS OF THE LOW INCOME GROUP). IT IS LIKELY THAT LATER TARIFF INCREASES PLANNED FOR 1980 AND 1982 WILL RAISE THIS RATE BUT TO A LESSER EXTENT THAN THE RATES FOR PERSONS WITH HIGHER CONSUMPTION SO THAT THE CROSS-LIMITED OFFICIAL USE

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SUBSIDIZATION FROM HIGHER INCOME GROUPS WILL CONTINUE. IN ADDITION, PROVISION HAS BEEN MADE FOR 750 NEW STANDPIPES WITHIN THE ZIP AREAS AND OTHER POOR AREAS TO ENSURE THAT ALL LOW-INCOME FAMILIES WILL HAVE SOME ACCESS TO PUBLIC WATER SUPPLIES.

H. THE 3.5 MILLION PERSONS IDENTIFIED PREVIOUSLY AS PERSONS WHO WOULD NOT BE SERVED BY MWSS IN 1985 285#975 5#3 049&4-. 297)\$, TO A LARGE EXTENT, BE SUPPLIED INDIRECTLY BY VENDORS. FOR SUCH PERSONS, WATER IS CHARGED ON THE BASIS OF CONTAINERS OF WATER SUPPLIED AND RANGES FROM P5 PER CUBIC METER (WHEN THE CONSUMER TRANSPORTS THE WATER HIMSELF) UP TO P15 PER CUBIC METER (DELIVERED). A COMPARISON OF THESE RATES TO THE PROPOSED NEW MWSS TARIFFS (1978) IS PROVIDED BELOW FOR TWO FAMILIES OF 8 MEMBERS. THE TWO EXAMPLES REPRESENT AN EXTREMELY POOR FAMILY WHERE CONSUMPTION IS RESTRICTED TO A "BASIC NEEDS" LEVEL OF ABOUT 60 LPCD AND A MODERATELY POOR FAMILY WHOSE CONSUMPTION IS ABOUT 165 LPCD.

	MODERATELY	
	VERY POOR	POOR
MONTHLY CONSUMPTION		15 CM/MO. 40 CM/MO.
MWSS	P 6.50	P 15.00
VENDOR	P75-225	P200-600

I. IT IS RELEVANT TO NOTE THAT IN BOTH CASES MWSS' WATER CHARGES WOULD BE EQUIVALENT TO 2-3 PERCENT OF FAMILY INCOME. ALTHOUGH MWSS TARIFFS WILL INCREASE DURING THE NEXT FEW YEARS, VENDOR CHARGES WILL ALSO INCREASE AT A HIGHER RATE THAN MWSS.

J. AMONG THE OTHER BENEFITS WHICH ARE DIFFICULT TO QUANTIFY
ARE THE FOLLOWING: (I) REDUCTIONS IN WATERBORNE DISEASES
THAT IN ADDITION TO THEIR DIRECT IMPACT ON PEOPLE'S HEALTH
WILL TEND TO INCREASE INDIVIDUAL'S WORKING/EARNING CAPACITY,
LOWER INDIVIDUAL AND PUBLIC HEALTH EXPENDITURES, AND INCREASED
WORKERS' PRODUCTIVITY. (II) IMPROVED FIRE-FIGHTING CAPABILITIES
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(THROUGH A MORE EXTENSIVE PIPE NETWORK, ADDITIONAL HYDRANTS
AND HIGHER WATER PRESSURE) THAT WILL REDUCE LOSSES OF
PROPERTY AND PERSONAL INJURIES AND DEATHS RESULTING FROM
FIRES ESPECIALLY IN THE LOW-INCOME AREAS WHERE FIRES SPREAD
QUICKLY DUE TO THE HIGH DENSITY HOUSING.
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